

**BAYSHORE SANITARY DISTRICT**

**MANAGEMENT REPORT**

**FOR THE YEAR ENDED  
JUNE 30, 2022**

**BAYSHORE SANITARY DISTRICT**

Management Report  
For the Year Ended  
June 30, 2022

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Board of Directors  
Bayshore Sanitary District  
Brisbane, California

In planning and performing our audit of the financial statements of the Bayshore Sanitary District for the year ended June 30, 2022, we considered the District's internal control structure to determine our auditing procedures for the purpose of expressing an opinion on the financial statements and not to provide assurance on the internal control structure.

Our consideration of the internal control would not necessarily disclose all matters in the internal control that might be material weaknesses under standards established by the American Institute of Certified Public Accountants. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce, to a relatively low level, the risk that errors or irregularities in amounts that would be material in relation to the basic financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.

We will review the status of these comments during our next audit engagement. We will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations. We thank the District's management and for its organization and cooperation on this audit.

Fechter & Company,  
Certified Public Accountants



November 16, 2022  
Sacramento, California

## **BAYSHORE SANITARY DISTRICT**

Required Communications  
For the Year Ended June 30, 2022

### **The Auditor's Responsibility under U.S. Generally Accepted Auditing Standards**

As stated in our engagement letter dated June 13, 2022, our responsibility, as described by professional standards, is to plan and perform our audit to obtain reasonable, but not absolute assurance that the financial statements are free of material misstatement and are fairly presented in accordance with U.S. generally accepted accounting principles. Because an audit is designed to provide reasonable, but not absolute assurance and because we did not perform a detailed examination of all transactions, there is a risk that material misstatements may exist and not be detected by us.

In planning and performing our audit, we considered the District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting.

As part of obtaining reasonable assurance about whether the District financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit.

### **Significant Accounting Policies**

Management is responsible for the selection and use of appropriate accounting policies. In accordance with the terms of our engagement letter, we will advise management about the appropriateness of accounting policies and their application. The significant accounting policies used by the District are described in Note 1 to the financial statements. No new accounting policies were adopted and the application of existing policies was not changed during the year. We noted no transactions entered into by the District during the year that were both significant and unusual, and of which, under professional standards, we are required to inform you, or transactions for which there is a lack of authoritative guidance or consensus.

### **Internal Control Considerations at a Small Entity**

At most small to mid-sized entities, internal controls cannot be designed to guarantee absolute assurance against fraud or abuse due to the lack of resources to properly segregate duties. However, even in smaller entities there are a number of procedures which can be performed in order to assist the District both analyze its finances and protect against the risk of fraud:

- An individual independent of the bookkeeping function should review the bank reconciliations on a monthly basis. The Board's review of monthly bank reconciliations is a great control currently implemented by the District.
- Checks should be signed by a person independent of the bookkeeping and preparation process.
- The Board of Directors should continue review the District's financial statements on a monthly basis. This would include a balance sheet, a profit & loss statement, and a budget-to-actual statement.

## BAYSHORE SANITARY DISTRICT

### Required Communications For the Year Ended June 30, 2022

- Individuals responsible for reviewing the financial information should exercise “professional skepticism” for the information presented. Staff should be questioned about major changes from expectations and changes from the prior year.

California Government Code Section 12422.5 requires the State Controller’s office to develop internal control guidelines applicable to each local agency by January 1, 2015. The intent of the legislation is to assist local agencies in establishing a system of internal control to safeguard assets and prevent and detect financial errors and fraud. To this end, the State Controller’s Office has produced a draft of control guidelines for local Agencies. As the District contemplates changes to its system of internal control, we advise in utilizing these guidelines when developing internal procedures to assist with your internal control processes.

The State Controller’s office has defined internal controls into five components that work together in an integrated framework. Their guidelines were adopted from the definitions and descriptions contained in *Internal Control – Integrated Framework*, published by the Committee of Sponsoring Organizations of the Treadway Commission (COSO). The components are:

- Control Environment
- Risk Assessment
- Control Activities
- Information and Communication
- Monitoring Activities

The objective of *control environment* is the set of standards, processes, and structures that provided the basis for carrying out internal control across the entity. The governing board and management establish the “tone at the top” regarding the importance of internal control, including expected standards of conduct which then cascade down through the various levels of the organization and have a strong effect on the overall system of internal control.

A District’s *Risk Assessment* process includes how management identifies risks (including fraud risk) relevant to the preparation and fair presentation of the financial statements in accordance with the District’s applicable financial reporting framework. In addition, this would also involve areas of business and operational risk which could potentially affect the District’s finances on a go-forward basis.

The District’s risk assessment process is an extremely important activity the board and management should undertake. Every organization, public or private, faces business risks on a day to day basis. Identifying those risks and then acting on them in a timely manner may prevent future problems from becoming completely unmanageable.

Management should consistently attempt to identify risks that exist and then present those risks to the board for action. It is impossible for us to identify every potential risk that exists but either way, management and the board should proactively attempt to identify risks that could adversely affect the District’s operations.

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### Required Communications For the Year Ended June 30, 2022

*Control Activities* are in reference to establishing policies and procedures that achieve management directives and respond to identified risks in the internal control system. These are specific procedures designed to perform a secondary review of internal processes that will allow for segregation of duties and a management level review of processed transactions.

*Information and Communication* are the District's methods of identifying what information is relevant to present to management and the board to assist the District in making the correct decisions. It also is in reference to the District's internal processes of gathering and summarizing that information.

*Monitoring* involves evaluating the effectiveness of controls on an on-going basis and taking remedial actions when necessary when identified by the other control procedures in place. On-going monitoring activities often are built into the normal recurring activities of a local government and include regular management and supervisory activities.

There is no catch-all for finding all instances of fraud within any entity, whether public or private. One of the key factors in helping prevent fraud is to encourage ethical behavior at all levels of the organization, i.e., "tone at the top". Another key would be to note instances of abnormal behavior of finance or accounting staff when questioned about District financial matters.

The District should remember that they have outside resources available in the case of fraud – they are able to contact the District auditor, their attorney, or the county auditor-controller should anyone feel there is a chance of fraud or abuse.

Additional risks surrounding information technology and security of digital information are on the rise for local government agencies across the United States. The Government Accountability Office (GAO) continues to release reports surrounding key issues where agencies have continued to experience weaknesses in protecting their information and information systems due to outdated information security policies and practices. Five common security weaknesses in governmental agencies include access controls, configuration management, segregation of duties, contingency planning, and security management. Another key component of information security includes the physical infrastructure, network and equipment. Maintaining up-to-date software packages that are still supported by the developer serve an important role in staying current with the means to mitigate the risks related to modern security threats.

## **BAYSHORE SANITARY DISTRICT**

Required Communications  
For the Year Ended June 30, 2022

### **Accounting Estimates**

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimate(s) affecting the financial statements were:

- Capital asset lives and related depreciation expense
- District has not accrued any amounts that may potentially be paid to the San Francisco Public Utilities Commission in connection with the ongoing fee dispute, due to the difficulty in estimating a particular amount, more likely than not, to be paid.
- Deferred revenues liability accrual for permit and inspection fees accepted in advance of new developments completed.

### **Audit Adjustments**

For purposes of this letter, professional standards define an audit adjustment as a proposed correction of financial statements. An audit adjustment may or may not indicate matters that could have a significant effect on the District's financial reporting process. The following audit adjustment, made by us on an annual basis, indicates a matter that could have a significant effect on the District's financial reporting process:

- Capitalizing asset additions and posting current year depreciation expense
- Record interest receivable from LAIF at year-end.
- Update the permit deposits liability balance.

### **Disagreements with Management**

For purposes of this letter, professional standards define a disagreement with management as a matter, whether or not resolved to our satisfaction, concerning a financial accounting, reporting, or auditing matter that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

### **Consultations with Other Independent Auditors**

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the governmental unit's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

## **BAYSHORE SANITARY DISTRICT**

Required Communications  
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### **Issues Discussed Prior to Retention of Independent Auditors**

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the District's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

### **Difficulties Encountered in Performing the Audit**

We encountered no significant difficulties in dealing with management in performing our audit.